

**DIRECTORATE GENERAL
(VIGILANCE UNIT)
CENTRAL PUBLIC WORKS DEPARTMENT,
NIRMAN BHAWAN, NEW DELHI-110 011.**

Dated 27 November 2013

No.DG/VIG/5

A list of irregularities which occur at planning, tendering and execution stages in CPWD works and Transfer / Posting Orders and RTI etc. have been reported and are pointed out as below:


1. Estimates are prepared without accuracy resulting in lot of Extra and substituted items, deviation in quantity resulting in to undue advantage of rates to contractors.
2. Formation of cartel by contractors with the purpose of pooling of tenders is not detected.
3. In Maintenance Divisions, the works which are really not required are taken up especially in non-residence buildings, estimates are an inflated, yardstick for various provisions are exceeded, inflated provisions are incorporated in the estimate and non DSR items are taken without proper analysis.
4. Collusion between on-site engineers and contractor.
5. Poor site management and delays and quality compromises.
6. Collusion of officials with contractors in jacking up the rates at the time of preparation of justification, justification statement prepared wrongly to justify higher rates by taking the highest rates of simila item ignoring CVC GUIDELINES. Market Rates are not even verified by Division offices while preparing justifications.
7. Secured advance paid without adequate testing of materials, secured advance paid for unapproved samples and full secured advance paid even when material is not brought at site in full quantity.
8. Major changes made during execution the scope and specifications of the work are drastically changed by the executing authorities resulting in undue give undue benefit to the contractor by allowing him to execute the items at higher rates. Apart from the high rates, the contractor gets additional work without competition.
9. Compromises on quality of materials and that deliver below the specification, leading to poor quality assets and high maintenance cost.

10. Fake measurement of work.
11. Substandard materials or workmanship, submitting false reports, forging and altering original invoices, non-compliance with contract etc
12. Non-employment of technical staff by contractors. The technical staff required as per the terms and conditions of contract are not employed by the contractor resulting in execution of bad quality work due to lack of supervision as well as undue financial benefit to the contractor, in some cases it is noticed same Engineer is employed at many work, ignoring terms and conditions of contract to give undue benefit to contractors.
13. Advance for old machinery already in possession of contractor.
14. Unrealistic laboratory test reports vis-à-vis the actual performance of material goes undetected. Collusion between laboratory and the contractor results in acceptance of sub standard materials.
15. The preferred list of material incorporated in works. Samples are not approved by the competent authority. In works where samples are approved, the work is not executed as per the approved samples and contractor is benefited by using substandard materials.
16. A provision for execution of specialized works like anti-termite treatment, water proofing treatment, aluminium work, fire check doors, etc. is often made in the agreement. These conditions are not implemented at site resulting in large savings to the contractor and execution of substandard works.
17. Items not beneficial to the contractor are substituted to other items.
18. Water supply, sanitary installations and drainage works not supervised properly, work is executed through unskilled labor resulting in leakage / seepage.
19. All the site records prescribed in the work manual are not maintained at site.
20. The date of completion is recorded at back date after actual Completion of work to favour the contractor by non-levy of liquidated damages due to delay and also to relieve him early of his responsibility of defect liability period.
21. Violation of systems and procedures in transfer and postings, undue advantage while considering retention requests, non utilization of QA units for effective monitoring. PIMS data is not updated, retention at stations and ignoring the CVC guidelines for rotation of officials on sensitive posts.
22. Horticulture works, estimate not prepared as per landscape plan, species not selected as per environmental conditions, no provisos are made in contracts for checking of quality of works.

23. Deliberately avoid giving correct information to RTI seekers so as to avoid the lapses on their part, and try to take one or the other plea to hide the information or give wrong information.

Above is brought into notice of all officers of CPWD for keeping a watch in order to curb them and to safeguard the interest of the Government.

This issues with the approval of DG, CPWD.


(Manoj Kumar Gupta)
Executive Engineer (Vig.) X

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